

Message Text

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ACTION PM-04

INFO OCT-01 IO-13 ISO-00 SS-15 OES-06 ACDA-07 SP-02 OTPE-00

EB-07 COME-00 BIB-01 CIAE-00 INR-07 L-03 NSAE-00

NSC-05 NRC-05 FEAE-00 DODE-00 AF-08 ARA-06 EA-07

EUR-12 NEA-10 /119 W

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P 161445Z AUG 76

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 7945

INFO USERDA HQ WASHDC PRIORITY

USERDA HQ GERMANTOWN PRIORITY

C O N F I D E N T I A L IAEA VIENN 6799

DEPT PASS IO/SCT

EO 11652: GDS

TAGS: PFOR, TECH, PORG, IAEA

SUBJ: PROPOSED COMMUNICATIONS NETWORK FOR NON-MILITARY NUCLEAR
EMERGENCIES

REF: STATE 200381

1. MISSION RECOMMENDS THAT IAEA SECRETARIAT NOT RPT
NOT BE INFORMED OF USG EFFORT TO ESTABLISH SUBJECT
NETWORK, PENDING CONSIDERATION FOLLOWING INFO.

2. IAEA HAS HAD, SINCE 1961, PROGRAM ENTITLED
"EMERGENCY ASSISTANCE IN THE EVENT OF RADIATION
ACCIDENTS," DESCRIBED PAGE 152 OF GC(XX)/567, "THE
AGENCY'S PROGRAMME FOR 1977-82 AND BUDGET FOR 1977."
UNDER THAT ACTIVITY IAEA ISSUED IN 1971, DOCUMENT
WP/35/REV.3, TITLED "MUTUAL EMERGENCY ASSISTANCE
FOR RADIATION ACCIDENTS." THAT DOCUMENT, PREPARED
IN COLLABORATION WITH ILO, WHO AND FAO, IS COMPILATION
OF REPLIES RECEIVED TO STANDARD QUESTIONNAIRE SENT
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JOINTLY TO ALL MEMBER STATES OF THOSE FOUR

ORGANIZATIONS. QUESTIONNAIRE CALLS FOR IDENTIFICATION OF KINDS OF ASSISTANCE AVAILABLE (SPECIFIED KINDS OF PERSONNEL, EQUIPMENT, ANALYTICAL SERVICES, ETC.) FOR ACCIDENTS BOTH WITHIN AND OUTSIDE STATE. ALSO INCLUDED ARE NAMES, ADDRESSES, PHONE NUMBERS, CABLE ADDRESSES, LANGUAGES UNDERSTOOD AND HOURS WHEN AVAILABLE OF PERSON OR OFFICE TO WHOM REQUESTS FOR OR OFFERS OF ASSISTANCE SHOULD BE ADDRESSED. MANY STATES RESPONDED (DOCUMENT HAS NO INDEX, BUT CONSISTS OF 219 PAGES, WITH ENTRIES BEGINNING ARGENTINA, ENDING ZAMBIA).

3. RAYMOND ZINTZ, ERDA, WAS INVOLVED IN PREPARATION FOREGOING DOCUMENT.

4. SECRETARIAT PLANS BEGIN UPDATE DOCUMENT, WITH VIEW TO PUBLISHING REV. 4, AS FIRST TASK ASSIGNED TO JOHN HORAN, NEW U.S. MEMBER OF STAFF.

5. FOREGOING BACKGROUND PROVIDES BASIS FOR ONE OF OUR CONCERNS; NAMELY, THAT CONFUSION WILL ARISE BETWEEN TWO EFFORTS DEALING WITH COMMUNICATION AND COOPERATION IN EMERGENCY SITUATIONS. ALTHOUGH TYPES OF EMERGENCIES ARE DIFFERENT, TYPE ADDRESSED REFTEL MAY LEAD TO "RADIATION ACCIDENT." MOREOVER, REFTEL FORESEES CONTACTS BETWEEN NUCLEAR SAFETY OFFICIALS, WHO PRESUMABLY WILL BE THOSE INDIVIDUALS WHO WILL BE DIRECTLY ENGAGED IN UPDATING OF WP/35.

6. MISSION NOTES THAT USG RESPONSE INCLUDED IN WP/35/ REV. 3 OMITTS NAMING INDIVIDUAL OR OFFICE CONTACT, BUT MERELY STATES "COMMUNICATIONS SHOULD BE TRANSMITTED THROUGH DIPLOMATIC CHANNELS TO THE DEPARTMENT OF STATE, U.S.A. FROM THE COUNTRY IN WHICH THE ACCIDENT HAS OCCURRED."

7. WE ASSUME THAT THERE IS NO INTEREST IN HAVING IAEA EXPLICITLY INCLUDE ARRANGEMENTS FOR "MUTUAL ASSISTANCE" (AS OPPOSED TO BILATERAL ARRANGEMENTS) IN EVENT OF EMERGENCIES INVOLVING UNAUTHORIZED

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POSSESSION OF NON-MILITARY NUCLEAR MATERIALS BEING IMMINENT OR ALREADY TAKING PLACE. IF THAT IS CASE, WE BELIEVE IT WILL BE ESSENTIAL, IN ANY BILATERAL DISCUSSIONS OF THAT TYPE, TO BE CERTAIN ALL PARTIES PRESERVE DISTINCTION BETWEEN IAEA'S PAST AND FORTHCOMING ACTIVITY ON ONE HAND AND SOMEWHAT SIMILAR ACTIVITY OF NSG MEMBERS. WE SUGGEST OTHER MEMBERS OF NSG BE ALERTED, AS WELL, TO POSSIBLE CONFUSION,

IN MAKING THEIR BILATERAL CONTACTS.

8. IF FOREGOING ASSUMPTION INCORRECT, CONSIDERATION COULD BE GIVEN TO EXPANSION OF SCOPE OF EMERGENCIES TO BE ADDRESSED IN WP/35/REV.4 TO INCLUDE TYPE WITH WHICH NSG IS CONCERNED. IN THAT CONNECTION, WE NOTE THAT ENTRY FOR FRANCE IN WP/35/REV. 3 IS COMPREHENSIVE, INCLUDING ASSISTANCE WHICH MIGHT BE MADE AVAILABLE OUTSIDE FRANCE FROM BOTH CEA AND SCPRI (CENTRAL SERVICE FOR PROTECTION AGAINST IONIZING RADIATION). THREE NAMES ARE GIVEN FOR EACH OF THOSE ORGANIZATIONS. FOR CEA, THEY ARE JAMMET, CHIEF DEPT. OF PROTECTION; GOLDSCHMIDT, DIRECTOR OF INTERNATIONAL RELATIONS AND GAUVENET, NUCLEAR PROTECTION AND SAFETY. SINCE FRENCH HAVE BEEN WILLING TO COOPERATE IN CASE OF RADIATION ACCIDENT IN ANOTHER STATE (PROTECTION OF PUBLIC IN SUCH EVENT IS JUST AS CLEARLY RESPONSIBILITY OF STATE'S AUTHORITIES AS IS PHYSICAL PROTECTION OF NUCLEAR MATERIAL), THERE IS AT LEAST POSSIBILITY FRENCH WOULD HAVE NO OBJECTION TO EXPANSION OF SCOPE OF EXISTING IAEA MUTUAL ASSISTANCE PROGRAM, PARTICULARLY IF ADDITIONAL SUBJECT TO BE INCLUDED IS CONSIDERED TO COME UNDER PURVIEW OF NUCLEAR SAFETY OFFICIALS, AS INDICATED REFTEL PARA 2 TO BE INTENTION OF USG.

9. FINALLY, WE NOTE THAT IAEA PROGRAM DESCRIPTION ON PAGE 152 OF GC(XX)/567 REFERS TO "NORDIC AGREEMENT OF EMERGENCY ASSISTANCE" SIGNED BY DENMARK, FINLAND, NORWAY, SWEDEN AND IAEA IN 1963 AND STATES THAT MODEL AGREEMENTS FOR PROVISION OF EMERGENCY ASSISTANCE BY STATES ON BILATERAL OR MULTILATERAL BASIS HAVE BEEN PREPARED BY SECRETARIAT.

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WHILE WE ARE UNFAMILIAR WITH NORDIC AGREEMENT, ITS EXISTENCE SHOULD BE TAKEN INTO ACCOUNT IF BILATERAL DISCUSSION DESCRIBED REFTEL ARE UNDERTAKEN WITH ANY OF THOSE GOVERNMENTS. THAT AGREEMENT AND IAEA MODELS MAY ALSO OFFER STARTING POINT FOR DEVELOPING FORMAL ARRANGEMENTS FOR IMPLEMENTATION OF NSG GUIDELINES. SUCH FORMAL ARRANGEMENTS ADDRESSING SPECIFIC TYPE OF EMERGENCY OF CONCERN TO NSG, MAY ALSO OFFER DEVICE FOR PRESERVING DISTINCTION FROM IAEA EXERCISE, IF SUCH DISTINCTION IS DETERMINED TO BE DESIRABLE. ADVISE OF COPIES OF NORDIC AGREEMENT AND MODELS DESIRED.

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